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Agenda and Reports
for the meeting of
THE COUNTY COUNCIL
to be held on
9 OCTOBER 2018

(i)

County Hall
Kingston upon Thames
Surrey

Monday, 1 October 2018

TO THE MEMBERS OF SURREY COUNTY COUNCIL

SUMMONS TO MEETING

You are hereby summoned to attend the meeting of the Council to be held in the Council Chamber, County Hall, Kingston upon Thames, Surrey KT1 2DN, on Tuesday, 9 October 2018, beginning at 10.00 am, for the purpose of transacting the business specified in the Agenda set out overleaf.

JOANNA KILLIAN
Chief Executive

Note 1: *For those Members wishing to participate, Prayers will be said at 9.50am. Reverend Nicholas Calver has kindly consented to officiate. If any Members wish to take time for reflection, meditation, alternative worship or other such practice prior to the start of the meeting, alternative space can be arranged on request by contacting Democratic Services.*

There will be a very short interval between the conclusion of Prayers and the start of the meeting to enable those Members and Officers who do not wish to take part in Prayers to enter the Council Chamber and join the meeting.

Note 2: *This meeting may be filmed for live or subsequent broadcast via the Council's internet site - at the start of the meeting the Chairman will confirm if all or part of the meeting is being filmed. The images and sound recording may be used for training purposes within the Council.*

Generally the public seating areas are not filmed. However by entering the meeting room and using the public seating area, you are consenting to being filmed and to the possible use of those images and sound recordings for webcasting and/or training purposes.

If you have any queries regarding this, please contact the representative of Legal and Democratic Services at the meeting.

If you would like a copy of this agenda or the attached papers in another format, e.g. large print or braille, or another language please either call Democratic Services on 020 8541 9122, or write to Democratic Services, Surrey County Council at Room 122, County Hall, Penrhyn Road, Kingston upon Thames, Surrey KT1 2DN, Minicom 020 8541 9698, fax 020 8541 9009, or email joss.butler@surreycc.gov.uk

This meeting will be held in public. If you would like to attend and you have any special requirements, please contact Joss Butler on 020 8541 9702

1 CHAIRMAN

(Pages
11 - 12)

1. Amendment of Article 4
To amend the Constitution to allow for the in-year election of a Chairman and Vice-Chairman.
2. Election of Temporary Chairman
To oversee the election of the Chairman for the remainder of the Council year 2018/19.
3. Election of Chairman for the remainder of the Council year 2018/19
4. The Chairman to make the statutory declaration of office.

2 APOLOGIES FOR ABSENCE

The Chairman to report apologies for absence.

3 MINUTES

(Pages
13 - 36)

To confirm the minutes of the meeting of the Council held on 10 July 2018.

(Note: the Minutes, including the appendices, will be laid on the table half an hour before the start of the meeting).

4 DECLARATIONS OF INTEREST

All Members present are required to declare, at this point in the meeting or as soon as possible thereafter

- (i) Any disclosable pecuniary interests and / or
- (ii) Other interests arising under the Code of Conduct in respect of any item(s) of business being considered at this meeting

NOTES:

- Members are reminded that they must not participate in any item where they have a disclosable pecuniary interest
- As well as an interest of the Member, this includes any interest, of which the Member is aware, that relates to the Member's spouse or civil partner (or any person with whom the Member is living as a spouse or civil partner)
- Members with a significant personal interest may participate in the discussion and vote on that matter unless that interest could be reasonably regarded as prejudicial.

5 CHAIRMAN'S ANNOUNCEMENTS

The Chairman to report.

6 VICE-CHAIRMAN

1. To elect a Vice-Chairman for the remainder of the Council Year 2018/19.
2. The Vice-Chairman to make the statutory declaration of acceptance of office.

7 LEADER'S STATEMENT

The Leader to make a statement.

There will be an opportunity for Members to ask questions and/or make comments.

8 MEMBERS' QUESTION TIME

1. The Leader of the Council or the appropriate Member of the Cabinet or the Chairman of a Committee to answer any questions on any matter relating to the powers and duties of the County Council, or which affects the county.

(Note: Notice of questions in respect of the above item on the agenda must be given in writing, preferably by e-mail, to Democratic Services by 12 noon on 3 October 2018).

2. Cabinet Member Briefings on their portfolios

These will be circulated by email to all Members prior to the County Council meeting, together with the Members' questions and responses.

There will be an opportunity for Members to ask questions.

9 STATEMENTS BY MEMBERS

Any Member may make a statement at the meeting on a local issue of current or future concern.

(Note: Notice of statements must be given in writing, preferably by e-mail, to Democratic Services by 12 noon on 8 October 2018).

10 ORIGINAL MOTIONS

Item 8 (i)

Mr David Hodge (Warlingham) to move under Standing Order 11 as follows:

This Council recognises Surrey residents' concerns about the condition of the county's roads and the need to ensure they are well-maintained and fit for purpose.

In order to draw Parliament's attention to the unfair formula applied by Government to the funding of road maintenance and improvement, county councillor Edward Hawkins earlier this year launched the following petition:

"We call upon the Government to reform the Fairer Funding Formula to ensure there is enough money for road repair and up-keep. The current method for calculating the grant for such work unfairly penalises Surrey. The calculation should give more weight to traffic flow and level of usage.

Surrey has almost 3,500 miles of roads with over 4.8 million miles travelled on those roads per year. The grant received by Surrey from the

(v)

Government is about £4,000 per million vehicle miles travelled. A Neighbouring county has a figure of £5,500 per million vehicle miles travelled.

The recent Pothole Fund announced by the Government which uses the same formula saw Surrey get £1.8m, whereas one of our neighbouring counties received £2.9m, and a quiet west country area was given £4.4m.”

I call upon all Members of this Council to support the petition and do all within their power to help it reach 100,000 signatures, thus enabling this vital issue to be debated in Parliament.

Item 8 (ii)

Mr Mike Goodman (Bagshot, Windlesham and Chobham) to move under Standing Order 11 as follows:

Government has set out – in the Airports National Policy Statement - the policy framework and specific principles that will be used to assess any application to construct a northwest runway at Heathrow. In the light of these developments it is timely for this Council to reaffirm its position on airport expansion set out in the resolution agreed in December 2016 and to make clear its position on Heathrow’s expansion.

This Council :

1. Recognises the crucial role of Heathrow in supporting employment for Surrey residents, generating investment for the Surrey economy and attracting major businesses.
2. Urges that the environmental and infrastructure issues associated with expansion are satisfactorily addressed.
3. Continues to engage with Heathrow management, alongside other local authorities, Local Enterprise Partnerships and other organisations as part of the Heathrow Strategic Planning Group, on its expansion plans in order to protect and promote the interests of Surrey, its residents and businesses.
4. Continues to press for proper compensation for residents who are affected by the expansion plans.
5. Emphasises that the necessary infrastructure should be in place before any new runway comes into operation together with appropriate mitigation measures and commitments to address environmental impacts.
6. Calls on the Government to prioritise a southern rail access scheme, which supports strategic transport and economic objectives and contributes to addressing environmental impacts, to be in operation before any new runway comes into service.

Item 8 (iii)

Mr Robert Evans (Stanwell and Stanwell Moor) to move under Standing Order 11 as follows:

Since 1 November 2015, when the Conservative Government’s Modern Slavery Act came into force, Surrey County Council has a duty to notify the Secretary of State of any individual encountered in Surrey who they believe is a suspected victim of slavery or human trafficking.

The government states this duty is intended to gather statistics and help

build a more comprehensive picture of the nature and scale of modern slavery.

Council welcomes the recent decision by Surrey Police to crack down on such offences and notes that the force secured their first modern slavery conviction in April 2018, with arrests in Elmbridge, Spelthorne and Tandridge amongst the 49 offences reported in 2017.

Modern Slavery occurs across Surrey's towns and villages. From nail bars in our towns, to car washes, farms, factories and restaurants up and down the county, thousands of people in Surrey could be victims.

Council notes that the annual reports of the Surrey Safeguarding Adults Board, considered and noted by the cabinet at their meetings in June 2017 and July 2018 both draw attention to this issue.

Surrey Adult Safeguarding Board observes that the term 'modern slavery' captures a whole range of types of exploitation, many of which could occur together in Surrey and elsewhere. These include:

- Human trafficking
- sexual exploitation
- forced labour and domestic servitude
- criminal exploitation
- other forms of exploitation include: forced begging; forced benefit fraud; forced marriage and illegal adoption.

Mindful of its legal responsibilities and moral duties, Surrey County therefore agrees to:

1. Ensure its corporate procurement team have appropriate training to understand modern slavery.
2. Require its contractors to comply fully with the Modern Slavery Act 2015, wherever it applies, with contract termination as a potential sanction for non-compliance.
3. Highlight to its suppliers that contracted workers are free to join a trade union and are not to be treated unfairly for belonging to one.
4. Publicise its whistle-blowing system for staff to blow the whistle on any suspected examples of modern slavery.
5. Require its tendered contractors to adopt a whistle-blowing policy which enables their staff to blow the whistle on any suspected examples of modern slavery.
6. Review its contractual spending regularly to identify any potential issues with modern slavery.
7. Highlight for its suppliers any risks identified concerning modern slavery and refer them to the relevant agencies to be addressed.
8. Refer for investigation via the National Crime Agency's national referral mechanism any of its contractors identified as a cause for concern regarding modern slavery.
9. Report publicly on the implementation of this policy annually.

Item 8 (iv)

Mr Jonathan Essex (Redhill East) to move under Standing Order 11 as follows:

This Council notes that the government is proposing, via a Written

Ministerial Statement (WMS) to allow the exploration phase of hydraulic fracturing (fracking) to be allowed under Permitted Development (PD), therefore requiring no planning permission. They also propose to bring the production phase of fracking under Nationally Significant Infrastructure Projects (NSIP), to be decided centrally by government and the planning inspectorate, thus taking decisions away from local councils. If approved, this could be extended to include other types of oil and gas exploration such as we have here in Surrey through secondary legislation.

This Council believes that local plans, local planning and local democratic decisions should retain control of all local mineral and fossil fuel development.

Therefore, this Council instructs our planning officers to respond to the government consultation accordingly, by rejecting the changes proposed for PD and NSIP as inappropriate and with the view that local Minerals Planning Authorities retain local control and primacy for all planning decisions at all stages for all types of oil and gas exploration.

- 11 A COMMUNITY VISION FOR SURREY IN 2030** (Pages 37 - 110)
- In May 2018 a draft Vision for Surrey in 2030 was set out. Since May, further evidence of what life in Surrey is like, and what the key challenges are, has been compiled, along with feedback from the most systematic and extensive engagement exercise of residents and partners Surrey County Council (SCC) has ever facilitated. A new Community Vision for Surrey in 2030 (Vision for Surrey), informed by all of this information, is presented in this report.
- 12 SURREY PAY POLICY STATEMENT 2018/2019** (Pages 111 - 132)
- The approval of a revised Pay Policy Statement for the period 2018/2019.
- 13 APPOINTMENT OF AN INTERIM STATUTORY S151 OFFICER** (Pages 133 - 134)
- At its meeting on 10 July 2018, Council appointed Kevin Kilburn as Interim s151 Officer. An interim Director of Finance, Leigh Whitehouse, has now been appointed and Council approval is sought to appoint him to the statutory role of s151 Officer pending recruitment to the position on a permanent basis.
- 14 AMENDMENTS TO THE CONSTITUTION** (Pages 135 - 138)
- Surrey County Council has a Constitution which is agreed by Members and sets out how the Council operates, how decisions are made and the procedures to be followed to ensure that they are efficient, transparent and accountable to the residents of Surrey.
- Council is asked to approve changes to the Constitution in relation to the 'call in' process and membership of the Shareholder Board.
- 15 REPORT OF THE CABINET** (Pages 139 - 140)
- To receive the report of the meetings of the Cabinet held on 17 July 2018 and 25 September 2018 and to agree two recommendation in respect of:

- A. Annual Report of the Shareholder Board
- B. Quarterly Report on Decisions Taken Under Special Urgency Arrangements: 1 July – 28 September 2018

16 MINUTES OF CABINET MEETINGS

(Pages
141 -
158)

Any matters within the minutes of the Cabinet's meetings, and not otherwise brought to the Council's attention in the Cabinet's report, may be the subject of questions and statements by Members upon notice being given to Democratic Services by 12 noon on 8 October 2018.

MOBILE TECHNOLOGY AND FILMING – ACCEPTABLE USE

Those attending for the purpose of reporting on the meeting may use social media or mobile devices in silent mode to send electronic messages about the progress of the public parts of the meeting. To support this, County Hall has wifi available for visitors – please ask at reception for details.

Anyone is permitted to film, record or take photographs at council meetings. Please liaise with the council officer listed in the agenda prior to the start of the meeting so that those attending the meeting can be made aware of any filming taking place.

Use of mobile devices, including for the purpose of recording or filming a meeting, is subject to no interruptions, distractions or interference being caused to the PA or Induction Loop systems, or any general disturbance to proceedings. The Chairman may ask for mobile devices to be switched off in these circumstances.

It is requested that if you are not using your mobile device for any of the activities outlined above, it be switched off or placed in silent mode during the meeting to prevent interruptions and interference with PA and Induction Loop systems.

Thank you for your co-operation